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17	FOR THE CENTRAL DI	STRICT OF CALIFORNIA
18	UNITED STATES OF AMERICA,	No. 5:23-CR-00021-JGB
19	Plaintiff,	GOVERNMENT'S MEMORANDUM OF POINTS AND AUTHORITIES IN SUPPORT OF ITS
20	V.	OPPOSITION TO MOTION TO DISMISS
21	JASON EDWARD THOMAS CARDIFF,	Date: May 20, 2024 Time: 2:00 p.m.
22	Defendant.	Courtroom: 1
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24	Plaintiff United States of Ar	merica, by and through its counsel
25	of record, the United States Attor	rney for the Central District of

of record, the United States Attorney for the Central District of
California and Assistant United States Attorney Valerie L. Makarewicz
and Department of Justice Trial Attorney Manu J. Sebastian, submits
this Opposition to Defendant's Motion to Dismiss.

Dated April 22, 2024: Respectfully submitted, E. MARTIN ESTRADA United States Attorney AMANDA LISKAMM Director Consumer Protection Branch /s/ MANU J. SEBASTIAN Trial Attorney VALERIE MAKAREWICZ Assistant United States Att Attorneys for Plaintiff UNITED STATES OF AMERICA Attorneys for AMERICA Attorneys for Plaintiff UNITED STATES OF AMERICA	
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MEMORANDUM OF POINTS AND AUTHORITIES

I. INTRODUCTION

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Defendant has presented for the court's consideration a conclusory and accusatory filing rife with allegations of government conspiracy and wrongdoing unsupported by law or fact. Defendant's Motion to Dismiss Indictment, Dkt. 45 (hereinafter "Def. Mot."). In fact, Defendant's actions as a serial fraudster finally caught up with him, when the vast number of consumer complaints related to his fraudulent behavior alerted the Federal Trade Commission ("FTC") to Defendant's activities. The FTC began a civil investigation into his conduct in 2017 which, in the normal and proper course of investigation, led to appointment of a receiver and referral for a parallel criminal proceeding, and culminated in FTC v. Cardiff, et al., Case No. 5:18-cv-02104 (C.D. Ca.), (hereinafter "FTC v. Cardiff") where the Court found Defendant violated the FTC Act, 15 U.S.C. § 53(b), the Restore Online Shoppers' Confidence Act ("ROSCA"), 15 U.S.C. §§ 8401-05, the Electronic Fund Transfer Act ("EFTA"), 15 U.S.C. §§ 1693-1693r, and the FTC's Telemarketing Sales Rule ("TSR"), 16 C.F.R. § 310.4(b)(1)(v). Id. at Dkt. 511. On August 8, 2017, the FTC issued a Civil Investigative Demand ("CID") to Defendant and his company, Redwood Scientific Technologies, Inc. ("Redwood"). which Defendant failed to respond to the CID, causing the FTC to petition the Court for an order enforcing the CID. FTC v. Redwood, Case No. 2:17-cv-07921 (C.D. Ca.), initiated October 30, 2017 (Dkt. 1) ("hereinafter FTC v. Redwood"). Defendant was compelled to respond on January 24, 2018, but he once again failed to comply, and on March 20, 2018, the Court issued an Order to Show Cause and held a contempt hearing. Id. at Dkt. 17, 20, 22.

Unbeknownst to the Court and the FTC, Defendant only partially complied with the Court's order and produced some documents to the FTC in or around June 2018. Id. at Dkt. 29.

Finding evidence that Defendant violated the FTC Act, the Court, on October 10, 2018, granted the FTC's request for a Temporary Restraining Order, appointed a Receiver, and permitted the FTC and Receiver "immediate access" to Defendant's business premises. FTC v. Cardiff, Dkt. 3. On October 12, 2018, the FTC and Receiver executed the immediate access with the assistance of a Postal Inspector from the U.S. Postal Inspection Service ("USPIS") and a few local law enforcement personnel. Id. at Dkt. 52; Def. Mot. Ex. 15. On November 1, 2018, the Receiver filed its first report with the Court and on November 8, 2018, the Court entered a preliminary injunction with an asset freeze. Id. at Dkt. 59.

The Court found that good cause existed to give the Receiver custody, control, and possession of all assets and documents related to Defendant and his companies. Id. at Dkt. 29, p.4. Further, the Court granted the Receiver broad discretion over the Receivership property. Id. The Court allowed the FTC access to the premises of the Receivership Entities, gave the Receiver the ability to grant inspection and copying of books, records, documents and other materials, and instructed the Receiver to cooperate with "any state or federal civil or criminal law enforcement agency." Id.

Defendant, however, continued his deceptive behavior and on July 27, 2019, during a second contempt hearing related to Defendant's conduct, the Court recommended the FTC refer the matter to the U.S. Attorney's Office for criminal investigation. Government's Memorandum of Law in Support of Request for Pretrial Detention, Exhibit C, Dkt.

13-3, 391:15-19. Specifically, the Court found that the Defendant, his wife, and their associate "created a paper trail perpetuating fraud on the Court" to conceal the fact that Defendant unlawfully transferred money out of the Receivership. <u>Id.</u> at 390-391. The Court went on to say:

The Defendants in this case have been very clever and very devious and have structured transfers of monies and placed the Court in a position where, if there's truly an impossibility of performance, the sanction that can be imposed by the Court is a sanction that would not ever deter this conduct going forward and would allow the Cardiffs to continue to perpetuate fraud . . . I would highly, again, recommend to the United States Attorney's Office that they take a close look at this case.

Id. at 395.

In late 2019, the FTC referred the matter to the U.S. Department of Justice ("DOJ") and by June 2020, the FTC turned over material collected from Defendant in June 2018 in response to the CID and from the immediate access in October 2018, as well as information collected from third parties in the course of the FTC's civil investigation, deposition transcripts from early 2019, and declarations filed in the civil action. Def. Mot., Ex. 28-31, 60. DOJ conducted its own investigation by subpoenaing several entities and financial institutions, and making a number of requests for information to the Receiver. Def. Mot., Ex. 53-59, 61, 63. Specifically, DOJ requested the Receiver provide copies of Redwood's Google account and its QuickBooks account that the Receiver had collected. The Department also requested that the Receiver allow access to Redwood's Customer Retention Management ("CRM") data by signing a consent form so the data could be collected directly from the custodian, Sticky.io formerly known as Limelight.

On October 9, 2020, the Court in the civil case granted summary judgement on 16 different counts: 13 violations of the FTC Act, 15 U.S.C. § 53, and violations of the Restore Online Shoppers' Confidence Act("ROSCA"), 15 U.S.C. §§ 8401-05, the Electronic Fund Transfer Act ("EFTA"), 15 U.S.C. §§ 1693-1693r, and the Telemarketing Sales Rule ("TSR"), 16 C.F.R. § 310.4(b)(1)(v). FTC v. Cardiff, Dkt. 511. On March 1, 2022, the Court entered a permanent injunction against Defendant, his wife, and all of their related companies prohibiting Defendant from continuing his fraudulent behavior. FTC v. Cardiff, Dkt. 705-706. Shortly thereafter, Defendant moved to Ireland with his wife and daughter.

Meanwhile, DOJ conducted its independent criminal investigation into Cardiff conduct as the owners of Redwood. That investigation led to charges that during approximately January 2018 through May 2018, Defendant ordered his employees to participate in a scheme that defrauded consumers out of hundreds of thousands of dollars.

Indictment, Dkt. 1. Specifically, Defendant engaged in a scheme to charge prior one-time single-purchase customers and place them on periodic continuity sales plans without their authorization or consent. Id. During this scheme to defraud, Defendant also ordered the deletion and destruction of documents Redwood had been ordered to produce as part of the FTC CID enforcement proceeding. Id.

DOJ conducted over 35 witness interviews and analyzed voluminous amounts of data, including the review of thousands of victim transactions. On January 31, 2023, a federal grand jury sitting in the Central District of California returned and filed the Indictment against Defendant, charging him with access device fraud in violation of 18 U.S.C.§§ 1029(a) Sections 5 and 2; aggravated identity theft in

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violation of 18 U.S.C. §§ 1028A(a)(1)-(2); and two counts of witness tampering in violation of 18 U.S.C. § 1512(b)(2)(B). Indictment, Dkt.1.

From December 27, 2024 through March 22, 2024, DOJ produced to Defendant voluminous discovery material in nine productions. Exhibit 1, March 22, 2024 Production Letter. As Defendant admits, DOJ produced over 17.8 million pages of material including 308 gigabytes of material from the Google Account. Def. Mot. at p.19 n.6; <u>Id.</u> at p.30 n.10. DOJ also produced over 10 terabytes of forensic images of Defendant's computers and other electronic devices on March 22, 2024. Ex. 1.

II. LEGAL STANDARDS & ARGUMENT

A. The Government Conducted its Civil and Criminal Investigations in Good Faith

Under the Due Process Clause, the Government may generally conduct parallel civil and criminal investigations. <u>United States v. Stringer</u>, 535 F.3d 929, 937 (9th Cir. 2008). However, there are five circumstances in which there may be "such unfairness and want of consideration for justice" from parallel investigations so as to independently invalidate a conviction: (1) "the Government has brought a civil action solely to obtain evidence for its criminal prosecution," (2) the Government "has failed to advise the defendant in its civil proceeding that it contemplates his criminal prosecution," (3) "the defendant is without counsel," (4) the defendant "reasonably fears prejudice from adverse pretrial publicity or other unfair injury," or (5) there are "any other special circumstances that might suggest the unconstitutionality or even the impropriety of this criminal prosecution." <u>United States v. Kordel</u>,

397 U.S. 1, 11-12 (1970). None of these five circumstances are present here.

First, the FTC did not bring its investigation solely to obtain evidence for this criminal prosecution. The FTC investigation predates the criminal investigation. This fact alone "tends to negate any likelihood that the government began the civil investigation in bad faith." Stringer, 535 F.3d at 939. Specifically, the FTC issued a CID to Defendant on August 8, 2017, a full year before Defendant claims the USPIS was involved in the matter, and over two years before DOJ opened its investigation. FTC v. Redwood, Dkt. 1; Def. Mot. Ex.3; Id. at 29. Defendant neglected to include this crucial fact in his extensive recitation of the relevant timeline. Indeed, there is no indication that the FTC began its investigation with an eye towards a criminal investigation.

Moreover, the FTC fully litigated its civil action and obtained a judgment against Defendant. As described above, on October 9, 2020, the Court granted summary judgement on 16 different counts. FTC v. Cardiff, Dkt. 511. On March 1, 2022, the Court entered a permanent injunction against Defendant, his wife, and all of his related companies prohibiting him from continuing his fraudulent behavior.

Id., Dkt. 705-706. Indeed, that the FTC brought—and obtained—a judgment on a civil suit against Defendant demonstrates a lack of Government bad faith. United States v. Unruh, 855 F.2d 1363, 1374 (9th Cir. 1987) ("There was no evidence of bad faith on the part of the prosecution in bringing the civil proceeding. The civil investigation culminated in at least one civil suit on behalf of the United States.").

Second, the FTC engaged in its typical practices during the

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civil investigation, Kordel, 397 U.S. at 11, and Defendant has failed to show - or to point to any evidence indicating - that the civil investigation was directed at the behest of the criminal investigation, see United States v. Heine, No. 3:15-CR-238-SI-1, 2016 WL 6808595, at *19 (D. Or. Nov. 17, 2016). See also Stringer, 535 F.3d at 939. Although there was some contact between the USPIS, the Department of Justice, and the FTC, mere contact is not indicative of bad faith. Indeed, it is "common and generally proper" for the FTC and the prosecution team to jointly interview cooperating witnesses, conduct their investigations at roughly the same time, and share information. United States v. Goldstein, 989 F.3d 1178, 1202 (11th Cir. 2021). Further, Defendant's claim of impropriety when law enforcement attended the immediate access conducted by the courtappointed Receiver is misplaced, as the order appointing the Receiver clearly instructed, "Law enforcement personnel . . . may assist the Receiver in implementing these provisions in order to keep the peace and maintain security." FTC v. Cardiff, Dkt. 45-3; see also Def. Mot., at Ex. 13, p. 23. Third, and crucially, the Government neither failed to advise

Defendant during the civil proceeding that it was contemplating a criminal prosecution nor made any affirmative misrepresentations.

Defendant must demonstrate, through clear and convincing evidence, that he was affirmatively misled by the Government's agents. <u>United States v. Bridges</u>, 344 F.3d 1010, 1020 (9th Cir. 2003); <u>see Stringer</u>, 535 F.3d at 940 (noting that an affirmative misrepresentation involves trickery or deceit). He wholly fails to do so.

Defendant claims that the Government affirmatively misled him by taking steps to leave him in the dark regarding the criminal

investigation. Def. Mot. at 27-28. Defendant fully misapprehends what an affirmative misrepresentation is. The non-disclosure of an investigation is not an affirmative misrepresentation, so long as a potential defendant is on notice that a criminal investigation may occur. Stringer, 535 F.3d at 938. A document or notice which informs a potential defendant that information obtained can be used for a criminal investigation is sufficient to place a potential defendant on notice. Stringer, 535 F.3d at 933; United States v. Orrock, No. 19-10388, 2022 WL 256651, at *1 (9th Cir. Jan. 26, 2022).

Here, Defendant was placed on notice as to the possibility of criminal investigation on several occasions. For example, the August 8, 2017 FTC CID specifically states, "We may disclose the information in response to a valid request from . . . criminal federal law enforcement agencies for their official law enforcement purposes."

FTC v. Redwood, Dkt. 1-2. As Defendant confirmed, both the USPIS and the United States Department of Justice executed valid requests from the FTC for the material it collected. Def. Mot. at 4; Id. at 12. In addition, as Defendant concedes, the Order appointing the Receiver on October 10, 2018, clearly states that the Receiver is authorized to cooperate with law enforcement requests. Id. at 8.

Defendant and his counsel in the civil matter demonstrated awareness of Defendant's potential criminal liability when Defendant refused to answer questions and pleaded his Fifth Amendment right against self-incrimination throughout his deposition with the FTC. Exhibit 2, Portion of J. Cardiff Deposition; See also United States v. Rakow, No. CR 04-01563, 2006 WL 8445911, at *15 (C.D. Cal. July 3, 2006); aff'd, 286 Fed. Appx. 452 (9th Cir. 2008) (holding that knowledge of and planning for criminal investigation underscores

awareness of criminal liability even in absence of being informed by the Government).

During the deposition of Defendant's codefendant wife in the FTC matter on March 28, 2019, Defendant's counsel clearly stated that he believed the FTC would refer the matter for criminal investigation and advised both Defendant and his wife accordingly.

I am concerned that given what I see on your website and given the history of how the FTC has pursued civil matters.. at some point in time, and I don't know when, but they get flipped over for potential criminal prosecution."

Exhibit 3, Portion of E. Cardiff Deposition at 17. Defendant's counsel then inquired if the FTC communicated with anyone with "prosecutorial authority regarding the case" and received the following response:

- . . . [F]rom time to time we share information with Government agencies, and those communications with Government agencies may be civil or criminal and are confidential, and we can't disclose them.
- Id. at 18-19. Defendant's counsel confirmed,

. . . it tells me what I needed to know. And that is, in essence, there is quite often a pattern of practice where the FTC civil flips information to criminal.

<u>Id.</u> at 19. Defendant's counsel then advised Defendant's codefendant wife that she should "assert the Fifth," which she did throughout the deposition. <u>Id.</u> at 22.

The entire criminal referral colloquy was incorporated into Defendant's deposition the following day at the request of his attorney and Defendant also repeatedly "invoke[d] [his] Fifth Amendment privilege" for every question asked of him during the deposition. See Ex. 2. Defendant's personal knowledge of the

possibility of criminal charges is also laid bare by the fact that when he was told about the charges listed in the indictment after his arrest at Los Angeles International Airport on November 26, 2023, his response was that he thought the five-year statute of limitations period for criminal charges would have passed while he was living in Ireland. Exhibit 4, USPIS ISF 75, Cardiff Arrest Report.

Defendant erroneously relies on <u>United States v. Scrushy</u>, 366 F. Supp.2d 1134 (N.D. Ala. 2005), to claim that the Government misled him. (<u>See</u> Def. Mot. at 23-24). In <u>Scrushy</u>, the district court determined that the Government engaged in "cloak and dagger activities" when the Securities and Exchange Commission ("SEC") failed to advise the defendant of the criminal investigation of which he was a target, moved the deposition date to accommodate the U.S. Attorney's Office need to bring one of the SEC investigators questioning the defendant during the deposition into the criminal investigation, *and* changed the location of the deposition for criminal venue purposes. 366 F.Supp.2d at 1139-40. Here, by contrast, Defendant was repeatedly put on notice about the possibility of a criminal investigation and evinced his knowledge of this danger.

Just four months after the FTC attorney informed Defendant of a possible criminal referral and Defendant invoked his Fifth Amendment rights against self-incrimination during his deposition, the Court held a contempt hearing on July 29, 2019, which Defendant attended in person. The Court "suggest[ed] that the FTC seriously consult with the office of the U.S. Attorney and bring this matter to the attention of the federal authorities, criminal section of the U.S. Attorney" after witnessing first-hand Defendant's fraudulent conduct. Government's Memorandum of Law in Support of Request for Pretrial

<u>Detention</u>, <u>Exhibit C</u>, Dkt. 13-3, 391:15-19. The Court also stated, "I would say of the 16 years I've been on the federal court, I've never presided over a matter where the fraud committed by the defendants was so clear, the deception so extreme. I'm astounded." <u>Id.</u>, Dkt. 41-3, 389:3-6.

Fourth and finally, that the FTC and USPIS simultaneously investigated Defendant does not invalidate the criminal prosecution. To find otherwise would "stultify enforcement of federal law."

Kordel, 397 U.S. at 11. The Ninth Circuit has upheld the providence of joint civil and criminal investigations so long as they do not otherwise violate a defendant's Due Process rights. See, e.g.,

Stringer, 535 F.3d at 933 ("There is nothing improper about the government undertaking simultaneous criminal and civil investigations."); Goldstein, 989 F.3d at 1202 (holding that parallel investigations are "common and generally proper"). Even after reviewing over 710 voluntarily produced communications between the criminal and civil teams and between the criminal team and the Receiver, Defendant has adduced no evidence of misconduct in the criminal investigation. The indictment therefore should not be dismissed as violative of the Due Process Clause.

B. The Government Neither Failed to Preserve Potentially Exculpatory Evidence nor Acted in Bad Faith.

The Government commits a Due Process violation when it fails to preserve potentially exculpatory evidence in bad faith. <u>United States v. Robertson</u>, 895 F.3d 1206, 1211 (9th Cir. 2018). The burden is on Defendant to show bad faith. <u>Id.</u> Bad faith "turns on the government's knowledge of the apparent exculpatory value of the evidence at the time it was lost or destroyed." <u>United States v. Zaragoza-Moreira</u>,

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780 F.3d 971, 977 (9th Cir. 2015). Evidence is exculpatory if it tends to prove Defendant's innocence. <u>United States v. Bruce</u>, 984 F.3d 884, 895 (9th Cir. 2021). Along with the bad faith requirement, the destroyed evidence must be unobtainable by other reasonably available means. <u>California v. Trombetta</u>, 467 U.S. 479, 489 (1984). "The exculpatory value of an item of evidence is not 'apparent' when the evidence merely 'could have' exculpated the defendant." <u>United States v. Drake</u>, 543 F.3d 1080, 1090 (9th Cir. 2008) (emphasis in original).

Defendant has not met his burden on any level. First, Defendant has not shown bad faith because he has failed to adduce any evidence whatsoever that the Government had knowledge of the apparent exculpatory value of the evidence or failed to preserve it. Defendant merely claims that the potentially exculpatory nature of documents he describes is "obvious and apparent." Def. Mot. at 31. But Defendant does not discuss the Government's knowledge three years ago, and he ignores the efforts the government made to preserve material associated with Redwood's Google account and produce it to Defendant in discovery in this case. In 2020, the Government requested that the Receiver provide it with "Google Docs as well as any other documents that may be contained in the cloud storage such as Google Drive." Def. Mot., Ex. 61, p. 2-3. The Government believes it did in fact receive all of the material the Receiver was able to collect from the Google account, as the Receiver stated that it had "a forensic image of the data contained in Google Suites."; see also FTC v. Cardiff, Dkt. 52 at 3; Def. Mot. Ex. 14, p.15. As Defendant himself acknowledges, the Receiver sent 308 gigabytes of the forensically imaged Google Suites account to the Government, showing that the

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Government worked to preserve the material in Redwood's Google account, including any potentially exculpatory evidence. Def. Mot. at 17:6-8. The government has produced in discovery the Google material it received from the Receiver, as well as an identical copy of the Google material that was produced to the Government by the FTC.

Moreover, with respect to the paper documents and other physical items taken by the Received during the immediate access, Defendant was given several opportunities to collect items from the Receiver prior to their destruction, and on March 16, 2022, he selectively collected, "more than 36 boxes and multiple plastic bins containing documents, and other items" from the Receiver and those boxes of documents were then shipped to Defendant. Def. Mot., Ex. 86, p. 6.

Aware that he fails to demonstrate any bad faith by the Government, Defendant attempts to avoid the requirement by claiming that the Government destroyed materially exculpatory evidence. Def. Mot. at 32 n.11. But as Defendant concedes, the Government has produced over 17.8 million pages of documents and 308 gigabytes of data from the Google account. Def. Mot. at 30-31 n.10. In addition, the Government has produced to Defendant 10 terabytes of forensic images of electronic devices at Defendant's business during the immediate access. As explained above, the government has produced two copies of the materials that the Receiver obtained from Redwood's Google account. If material in the Google Suites account beyond what has been produced in discovery contained materially exculpatory evidence, Defendant would be able to point to even one piece of evidence that is exculpatory. Instead, Defendant merely relies on

his own self-serving declaration that the evidence may have contained exculpatory information. See Arizona v. Youngblood, 488 U.S. 51, 57 (1988) (holding that bad faith showing not required when materially exculpatory evidence destroyed but required when evidence "might" be exonerative).

Relatedly, Defendant has not demonstrated that the evidence he references in his motion has not already been produced. The 10 terabytes of forensic images of Defendant's media devices, including computers, were made available to him on March 22, 2024, and the Google data has been available to Defendant since January 26, 2024. Defendant admits that he has not reviewed the material produced in discovery to determine whether the records he now claims are exculpatory have been produced. Def. Mot. at 30-31, n.10. Defendant's claim that he is prejudiced because he is unable to expeditiously search the government's discovery productions for handwritten documents is without merit as a simple search for the word "notes" within the filename of the documents provided to Defendant shows at least 15 different documents of handwritten notes.

Thus, through discovery in this case and his own collection of documents from the Receiver, Defendant is in possession of most or all of the documents he claims are potentially exculpatory, thus negating any harm. United States v. Prokop, No. 2:09-cr-00022-MMD,

Defendant had seven Nest Cameras, four were in his home, and three were in the Redwood office space. Emails also indicate that Defendant paid for "10-day video history subscriptions." Exhibit 5, Nest Email. The period of criminal activity for which Defendant was indicted was from January to May 2018. The Receiver had access to the Google Suites account in October 2018. The Government provided all material that was produced from the Receiver, including any available videos, to Defendant on January 25, 2024.

2013 WL 2338156, at *2 (D. Nev. May 28, 2013) (concluding that evidence from destroyed unaudited tax filings was reasonably available through audited tax filings and other documents produced in discovery). Thus, the indictment should not be dismissed for a failure to preserve potentially exculpatory evidence.

C. There Was No Fraud on the District Court in the Civil Case.

Defendant alleges the government perpetuated a fraud on the District Court in FTC v. Cardiff, a civil action filed in this district in 2018 and presided over, first by District Judge S. James Otero and then District Judge Dolly M. Gee, for three and a half years. Def. Mot. at 32. Without any support other than his conclusory assertions, Defendant throws out a mix of supposed fraudulent acts, including that the Government's criminal team worked with the FTC "to procure a Receiver" who they could use to collect evidence in the criminal investigation, that the FTC did not advise the District Court, prior to entry of the protective order, that the Receiver had shared information with the Government, and that the Government "coopt[ed]" the Receiver to assist the criminal investigation. Def. Mot. at p. 33-35.²

But there was no fraud. The Receiver was authorized to access and control the assets and records of the Receivership Entities and of Defendant by the District Court and to "prevent the inequitable distribution of Assets and determine, adjust and protect the interests of consumers who have transacted business with the

² Defendant also alleges fraud on the court by the Government "allowing the Court to approve requests for the destruction" of potentially exculpatory materials, including customer information. Def. Mot. at 34. The issue of the claimed destruction of exculpatory materials is fully addressed in section II, above.

Receivership Entities." Def. Mot., Ex. 13, at 18-19, 23. To allow the Receiver to protect the interests of affected consumers, the Court expressly authorized the Receiver to cooperate with law enforcement and the Government. <u>Id.</u> at 25 (Receiver authorized to cooperate with "any state or federal civil or criminal law enforcement agency").

In the District Court's order appointing the Receiver, the Court found good cause existed to give the Receiver "exclusive custody, control, and possession of all Assets and Documents of, or in the possession, custody, or under the control of, any Receivership Entity and all Assets of Jason Cardiff and Eunjung Cardiff." Def. Mot., Ex. 13 at 4. Further, the Court granted the Receiver broad discretion to "[c]onserve, hold, manage, and prevent the loss of all Receivership Property, and perform all acts necessary or advisable to preserve the value of those Assets." Def. Mot., Ex. 13, at 4, 18-20. The Court explicitly granted the Receiver "full powers" to effectuate the mandate by the Court, including, inter alia, by allowing the FTC access to the premises of the Receivership Entities, giving the Receiver the ability to grants inspection and copying of books, records, documents and other materials, and authorizing the Receiver to cooperate with "any state or federal civil or criminal law enforcement agency." Def. Mot., Ex. 13, at 18-25.

Thus, the Receiver's power and authority in the civil action came "directly from the court" and was "subject to the court's directions and orders in the discharge of his official duties." SEC v. Elfindepan, S.A., 169 F.Supp.2d 420, 424 (M.D.N.C. 2001). The District Court specifically found that "[i]n numerous instances, Defendants have misrepresented" their products, thus "misleading vulnerable consumers"; the Court further found that there would be

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"immediate and irreparable damage to the Court's ability to grant effective final relief for consumers . . . unless Defendants [were] immediately restrained and enjoined." Def. Mot., Ex. 13, at 2-3. The Court found good cause to freeze all assets and appoint the Receiver-specifically so that harmed consumers could be protected. Id.; see, e.g., SEC v. Schooler, No. 3:12-cv-2164-GPC-JMA, 2015 WL 1510949, at *3 (S.D. Cal., March 4, 2015) (court appointed a receiver to "protect and preserve the receivership estate's assets for the benefit of the persons ultimately entitled to it").

The extensive record in the civil case shows over 720 docket entries, over 65 hearings or other discussions with the Court, and over 93 filings by the Receiver's attorney, including detailed reports to the Court from the Receiver. See FTC v. Cardiff. The record reflects the District Court's extensive oversight of the Receivership and monitoring of the Receiver's actions.

Because the Receiver was authorized exclusively to access and exert control over all the assets and records of the Receivership Entities and of Defendant, and to take any action which could have been taken by any defendant with respect to those assets and records, that included allowing or consenting to a search of the Receivership Premises and/or copying or seizure of Receivership records. See United States v. Setser, 568 F.3d 482, 491 (5th Cir. 2009) ("After appointment, the receiver was 'vested with complete jurisdiction and control' of the property and had the 'right to take possession' of it... The receiver was required to 'manage and operate the property ... in the same manner' as its original owner.... The receiver became the possessor, and as such could consent to the search of the seized documents."); United States v. Madison, 226 F. App'x 535, 542 (6th

Cir. 2007) (court ordered the receiver to "[t]ake exclusive custody, control and possession of all ... effects, books and records of account and other papers and property or interests owned or held by the [companies] ... with full power to ... receive and take possession of such receivership properties" and, thus, the receiver exercised the [companies'] own authority, and had the authority to consent to the FBI agent's search of the premises).

In accordance with its responsibilities and duties, the Receiver provided law enforcement with material that it determined may be evidence of criminal activity after conducting interviews with Defendant's employees. Def. Mot., Ex. 14, p.12-24. For example, during the immediate access, the Receiver found a storage room with boxes containing material related to a mailing operation where Defendant sent letters from a "Master Prophet" and collected over \$1,525,000 in donations. Id. The Receiver permitted, as the Order appointing the Receiver required, law enforcement to take pictures of the office, review the related material, and to make copies of the related computers and documents. See Def. Mot. at 8. Later, the Receiver provided to the Department of Justice material from Defendant's Google account and QuickBooks financial software, as such material was evidence of possible fraudulent activity which caused the court to appoint the Receiver in the first place. Id. at 17.

DOJ issued reasonable information requests to the Receiver and the Receiver complied with such reasonable requests using the power provided to it by the Court and as the Court had instructed. In turn, the government produced all material it collected to the Defendant. See Ex. 1. Accordingly, the government did not commit a fraud on the Court.

D. There was No Prejudice to Defendant by Pre-Indictment Delay

1. The Indictment was Returned within the Statue of Limitations

"[T]he applicable statute of limitations . . . is . . . the primary guarantee against bringing overly stale criminal charges."

<u>United States v. Marion</u>, 404 U.S. 307, 322-323 (1971) (citation omitted). Statutes of limitation thus are the primary source of protection for a defendant when assessing pre-indictment delay. As the Supreme Court has explained, such statutes "are made for the repose and protection of those who may (during the limitation) have lost their means of defense." <u>Marion</u>, 404 U.S. at 322 (<u>quoting United States v. Ewell</u>, 383 U.S. 116, 122 (1966) and St. Louis <u>Public Sch. v. Walker</u>, 76 U.S. 282, 288 (1869)); <u>see also United States v.</u>

Lovasco, 431 U.S. 783, 789 (1977).

The Due Process Clause of the Fifth Amendment also "has a limited role to play in protecting against oppressive pre-accusation delay," Evans v. Santoro, No. 2:21-cv-04812-SSS-MAA, 2023 WL 3325946, at *5 (C.D. Cal. Mar. 31, 2023), but such protection is very limited. As the Supreme Court noted in Lovasco, "so few defendants have established that they were prejudiced by [pre-accusation] delay that neither this Court nor any lower court has had a sustained opportunity to consider the constitutional significance of various reasons for delay." Lovasco, 431 U.S. at 796-97. "Specifically, due process would require dismissal of criminal charges if it were shown that the pre-charging delay 'caused substantial prejudice to [the defendants] rights to a fair trial and that the delay was an intentional device to gain tactical advantage over the accused.'" Evans v. Santoro, Case No. 21-CV-04812-SSS-MAA (C.D. Ca., March 31,

2023), 2023 WL 3325946, at *5; citing Marion, 404 U.S. at 324.

The Supreme Court in Marion found no due process violation there because there was no "actual prejudice" shown, nor an intentional delay by the government. Id. at 325-26. Further, the Supreme Court in Lovasco found that, as contrasted with a delay to gain unfair tactical advantage, the government prosecuting a defendant after an investigative delay does not deprive the defendant of due process "even if his defense might have been somewhat prejudiced by the lapse of time." Lovasco, 431 U.S. at 796. Absent any allegation that the "Government delayed bringing the indictment to obtain a tactical advantage," defendant's "due process claim is unsubstantial." United States v. Kail, 612 F.2d 443, 446 (9th Cir. 1979).

Where, as here, the government has complied with the statute of limitations, a defendant challenging a pre-indictment delay as a violation of due process must satisfy a two-pronged test. First, Defendant "must prove that [he] suffered actual, non-speculative prejudice from the delay." <u>United States v. Sherlock</u>, 962 F.2d 1349, 1353 (9th Cir. 1989); see also <u>United States v. Bracy</u>, 67 F.3d 1421, 1427 (9th Cir. 1995). This prong places a very heavy burden on defendants, because "the proof must be definite and not speculative, and the defendant must demonstrate how the loss of a witness and/or evidence is prejudicial to his case." <u>United States v. Moran</u>, 759 F.2d 777, 782 (9th Cir. 1985); see also <u>Sherlock</u>, 962 F.2d at 1354

The indictment charges Defendant with violations of 18 U.S.C. § 1029(a)(5), Access Device Fraud, 18 U.S.C. § 1028A(a)(1), Aggrava

¹⁰²⁹⁽a)(5), Access Device Fraud, 18 U.S.C. § 1028A(a)(1), Aggravated Identity Theft, and 18 U.S.C. § 1512(b)(2)(B), Witness Tampering, with the alleged conduct occurring between January 2018 through May 2018. Pursuant to 18 U.S. Code § 3282(a), the indictment must be

instituted "within five years next after such offenses shall have been committed."

("Our cases reflect this heavy burden, as we frequently find actual prejudice lacking."); <u>United States v. Huntley</u>, 976 F.2d 1287, 1290 (9th Cir. 1992) (noting that showing is "'so heavy' that we have found only two cases since 1975 in which any circuit has upheld a due process claim").

Second, if a defendant proves that such prejudice exists, the defendant must also "show that the delay, when balanced against the prosecution's reasons for it, offends those 'fundamental conceptions of justice which lie at the base of our civil and political institutions.'" Sherlock, 962 F.2d at 1353-1354 (quoting Mooney v. Holohan, 294 U.S. 103, 112 (1935)).

As detailed below, Defendant fails to meet the heavy burden of showing actual prejudice, and also fails to show that the delay offends "fundamental justice," especially when balanced against the legitimate reasons for the delay.

2. <u>Defendant Did Not Suffer Actual Prejudice as a Result of Pre-Indictment Delay</u>

Defendant has not demonstrated he suffered any actual prejudice as a result of pre-indictment delay. Defendant alleges that exculpatory material was destroyed during the purported delay and witnesses who could have testified about the coordination between the Government, the FTC, and the Receiver passed away. Def. Mot. at 39. Specifically, Defendant alleges that the deaths of Brick Kane and Robb Evans prejudices Defendant's ability to prepare a defense and secure a fair trial. Id.

A defendant must "prove that he suffered actual, non-speculative prejudice from the delay, meaning proof that demonstrates exactly how the loss of evidence or witnesses was prejudicial." United States v.

<u>Barken</u>, 412 F.3d 1131, 1134 (9th Cir. 2005) (internal quotation marks omitted). "Our cases reflect this heavy burden, as we frequently find actual prejudice lacking." <u>United States v. Sherlock</u>, 962 F.2d 1349, 1354 (9th Cir. 1989). "This court has emphasized that protection from lost testimony generally falls solely within the ambit of the statute of limitations." Id.

In order to establish prejudice from pre-indictment delay,

Defendant must "demonstrate by definite and non-speculative evidence
how the loss of a witness or evidence is prejudicial to the
defendant's case." Huntley, 976 F.2d at 1290. Defendant fails to
describe any evidence that was actually lost as a result of the delay
or explain why the delay in any way hurt his ability to defend
themselves against the charges.

The Government has, as described in detail above, produced voluminous material to Defendant, including 17.8 million pages of documents, 308 gigabytes of data from the forensically imaged Google account, and 10 terabytes of forensic images, including full copies of Defendant's own computers, his wife's computer, and other electronic devices and media. Defendant is uniquely positioned to best know where any exculpatory evidence would be retained on his company's media devices. However, Defendant admits that he has not reviewed the material and therefore, cannot claim he has been prejudiced in any way. Def. Mot. at 30-31, n10. Moreover, the death of two individuals employed by the Receiver do not prejudice Defendant as the Government has produced to Defendant all of the materials that the Receiver provided to the government.

3. There was No Undue Pre-Indictment Delay
Because Defendant fails to establish actual, non-speculative

prejudice, the court should not "reach the second prong of the due process test, balancing the length of the delay against the reasons for it." Huntley, 976 F.2d at 1291; United States v. Talbot, 51 F.3d 183, 186 (9th Cir. 1995); ("It is unnecessary to reach the balancing portion of this test as [defendants] have not made a sufficient showing of prejudice."). Nevertheless, even if Defendant had met the requisite prejudice standard, Defendant has failed to show that the delay, balanced against the reasons for the delay, offends fundamental notions of justice.

Defendant claims the Government intentionally delayed the indictment even though the civil case showed that the Government knew the facts contained in the indictment in February 2018. Def. Mot. at 38. The documents refute this claim. The civil case and the criminal case are not the same case. They were filed by different teams of government attorneys. They are subject to different burdens of proof. The civil case was brought by the FTC to stop Redwood Scientific and its principals from engaging in ongoing fraud and to stop Defendant from draining the remaining assets of the company. This criminal case, which requires the government to prove guilt beyond a reasonable doubt, involves credit card fraud and evidence tampering.

The Ninth Circuit has emphasized that a "prosecutor may have wide latitude to decide when to seek an indictment, especially when a case involves more than one person." Sherlock, 962 F.2d at 1355.

Investigative work takes time and is no basis for dismissal. Id.

("The ongoing investigation was a legitimate reason for the delay.");

see also United States v. Lovasco, 431 U.S. 783, 796 (1977) ("We therefore hold that to prosecute a defendant following investigative delay does not deprive him of due process, even if his defense might

have been somewhat prejudiced by the lapse of time.").

Here, the government interviewed more than 35 witnesses, including victims of the alleged credit card fraud scheme, during the height of the COVID-19 pandemic, and collected and reviewed voluminous documents and other materials. The indictment was brought only after the Government determined which charges were appropriate and determined that there was sufficient evidence to justify the charges. "[R]equiring the Government to make charging decisions immediately upon assembling evidence sufficient to establish guilt would preclude the Government from giving full consideration to the desirability of not prosecuting in particular cases." Id. at 794.

Defendant has presented no evidence that the Government intentionally delayed indictment to gain some tactical advantage or to harass him. Especially absent any proof of prejudice, Defendant cannot claim that the delay between the offense conduct and the filing of the indictment violated his due process rights. See Marion, 404 U.S. at 325-26 (because defendants failed to prove any "actual prejudice to the conduct of the defense" or that the government "intentionally delayed to gain some tactical advantage over appellees or to harass them," 38-month delay between offending conduct and indictment was not sufficient to justify dismissal of the indictment). His motion to dismiss the Indictment due to preindictment delay must be denied.

E. No Evidence Should be Suppressed

In addition to denying Defendant's Motion to Dismiss, the Court should also reject his alternative request that vast quantities of lawfully-obtained evidence should be suppressed. A motion to suppress is subject to the same inquiry as a request to dismiss the

indictment. <u>See Stringer</u>, 535 F.3d at 940. Suppression is not appropriate without a showing of bad faith in the form of trickery or affirmative misrepresentation. <u>See United States v. Robson</u>, 477 F.2d 13, 14-15 (9th Cir. 1973); <u>see also Stringer</u>, 535 F. 3d at 937.

Here, Defendant argues that the evidence collected from the Receiver should be suppressed due to alleged violations of his Fifth Amendment right to due process. Def. Mot. at 2. As discussed in detail above, Defendant fails to show the government acted in bad faith. The government did not engage in trickery, nor did it make any affirmative misrepresentations about the criminal investigation. In fact, Defendant was made aware that information would be shared with law enforcement several times since the issuance of the CID on August 8, 2017. See FTC v. Redwood, Dkt. 1-2; see also Ex. 2 at 12:13-24; see Ex. 3 at 17-19; see also Def. Mot. at 8; see FTC v. Cardiff, Dkt. 41-3, 391:15-19. Defendant also confirmed his knowledge of a possible criminal investigation when he admitted to arresting officers that he believed the five-year statute of limitations period for criminal charges related to his conduct had passed. Ex. 4.

In addition, Defendant argues that evidence collected from the Receiver should be suppressed due to alleged violations of his Fourth Amendment rights against unreasonable searches and seizures. Def.

Mot. at 2. As detailed above, the Receiver was authorized exclusively to access and exert control over all the assets and records of the Receivership Entities and of Defendant, and to take any action which could have been taken by any defendant with respect to those assets and records, that included allowing or consenting to a search of the Receivership Premises and/or copying or seizure of Receivership records. See Setser, 568 F.3d at 491. The Receiver shared material

with law enforcement as was its right as the owner of such material.

Thus, no evidence should be suppressed.

F. An Evidentiary Hearing is Not Necessary.

The motion fails as a matter of law, as discussed above, and Defendant identifies no material evidence that would be proved at an evidentiary hearing. The exhibits to Defendant's motion are merely publicly available filings from the civil injunction case and communications between the government and the FTC and/or the Receiver. Defendant's motion should accordingly be resolved without a hearing because it does not "allege facts with sufficient definiteness, clarity, and specificity to enable the trial court to conclude that contested issues of fact exist[]." United States v. Cano-Gomez, 460 F. App'x 656, 657 (9th Cir. 2011) (quoting United States v. Howell, 231 F.3d 615, 621 (9th Cir. 2000)) ("district court did not abuse its discretion in declining to hold an evidentiary hearing" on motion to dismiss).

III. CONCLUSION

For the foregoing reasons, the Court should deny Defendant's Motion to Dismiss.